

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 USIA-12 TRSE-00 MBFR-03

SAJ-01 OMB-01 IO-13 OEP-01 RSR-01 /093 W

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DEP OF COMMERCE WASHDC

SECDEF WASHDC

DEP OF INTERIOR WASHDC

DEPT OF TRANSPORTATION WASHDC

CMDR MTMTS WASHDC

GSA WASHDC

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 3279

E.O. 11652: GDS, 12/31/79

TAGS: MARR, US, NATO

SUBJECT: CEP: HIGHLIGHTS, SENIOR CIVIL EMERGENCY PLANNING

COMMITTEE (SCEPC) MEETING 5, 6 AND 9 JULY 1973

AGRICULTURE FOR SIMONS; COMMERCE FOR BODC & MARAD; SECDEF FOR
OASD/I&L & DCPA; INTERIOR FOR OOG; TRANSPORTATION FOR OET;
GSA FOR OFFICE OF PREPAREDNESS, WINDER BLDG.

REF: A. AC/98-A/89; B. STATE 131172

SUMMARY: SCEPC MET (WITH GREECE, DENMARK, LUXEMBOURG AND TURKEY
ABSENT) AND EXTENDED ITS TWO DAY MEETING AN EXTRA DAY IN ORDER TO
COMPLETE THE GROUNDWORK FOR SCEPC PLENARY IN OCTOBER 73. END SUMMARY.

1. HIGHLIGHTS OF MEETING, KEYED TO AGENDA (REF A) FOLLOW.

I. TRAINING PROGRAM (WP/73 (REV), D/610, D/548, D/541)

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NETHERLANDS REP (HOFMAN) TOOK LEAD IN DISCUSSION OF AC/98-WP/73
REVISED) AND MADE POINT ON EVERYBODY'S MIND THAT FUNDS COULD ONLY
BE COMMITTED FOR ONE YEAR AHEAD. UK REP (LAIDLER) HAD SOME CONCERN
BUT COULD ACCEPT OVERALL PROGRAM (ANNEXES A & B) IN PRINCIPLE SUBJECT

TO AVAILABILITY OF FUNDS. NETHERLANDS REP DRAWING ON INSTRUCTIONS INDICATED SCEPC PLENARY SHOULD BE ASKED TO (1) APPROVE 1974 PROGRAM, (2) AGREE FOR PLANNING PURPOSES TO 1975 PROGRAM AND (3) NOTE THE FURTHER PLANS AND PROJECTIONS MADE BY THE IS TO 1978. THIS FORMULATION WAS ACCEPTED. SCEPC MEMBERS ALSO AGREED THAT WHEN WP/73(REVISED) IS APPROVED THE RECOMMENDATIONS IN AC/98-D/541 AND D/548 CONCERNING TRAINING PROGRAMS WILL BE SUPERSEDED AND THAT THE TRAINING NEEDS FOR MESSAGE HANDLING AS IDENTIFIED IN AC/98-D/610 WILL HAVE BEEN PROVIDED FOR. A NUMBER OF MINOR DRAFTING CHANGES WERE MADE AND A SECOND REVISED WORKING PAPER WILL BE CIRCULATED.

II. CIVIL EMERGENCY ARRANGEMENTS IN TIME OF CRISIS; PREPARATION FOR THE GENERAL DISCUSSION IN PLENARY SESSION (WP/81, D/651, D/664, D/659)

CHAIRMAN DEVEGLIA NOTED THAT AC/98-WP/83 HAD BEEN DEVELOPED TO FOCUS ATTENTION OF PLENARY ON ISSUES REQUIRING FURTHER GUIDANCE AND WOULD BE THE ONLY DOCUMENT PUT FORWARD FOR DISCUSSION BY PLENARY UNDER THIS AGENDA ITEM. PLENARY AGENDA WOULD SHOW REFERENCES, REPORTS FOR INFORMATION AND THIS SINGLE DOCUMENT (WP/83). FRENCH REP (AUTIER) INTERVENED AND OPENED LONG DISCUSSION ON AC/98-WP/81 WHICH HE SAID REQUIRED SIGNIFICANT REVISION TO PROPERLY REFLECT "THE EQUILIBRIUM WORKED OUT, AFTER LENGTHY DISCUSSION, BETWEEN THE SENIOR COMMITTEE, THE CONSULTANTS, THE INTERNATIONAL STAFF AND ALSO THE GROUPS OF OCCASIONAL EXPERTS WHO WOULD BE QUALIFIED TO COMMIT THEIR CAPITALS". HE THEN ATTEMPTED TO GET THE COMMITTEE TO DISCARD PRESENT WP/81 AND REPLACE IT WITH HIS VERSION. NOT GETTING A CONSENSUS, HE ACCEPTED PROPOSAL THAT HIS ALTERNATIVE VERSION BE PUBLISHED (AS WP/85) AND ADDED TO REPORTS FOR INFORMATION ON PLENARY AGENDA. THIS WAS AGREED. AS FOR AC/98-WP/83, PROPOSALS FOR CLARIFICATION AND TEXTUAL IMPROVEMENTS WERE PUT FORWARD BY IS (VINCENT) AS REVISIONS TO PARAS 12 AND 13. UK REP (LAIDLER) PROPOSED A RECASTING OF PARA 9 ON KEY QUESTION OF CONSULTANTS TO FURTHER SHARPEN DECISION ISSUES FOR PLENARY. REVISED PARA 12 AND 13 WERE ACCEPTED AND AFTER LONG DEBATE UK VERSION OF PARA 9 WAS ADDED, WHILE OLD CONFIDENTIAL

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PARA 9 WAS RETAINED IN SEPARATE PARA AS EXAMPLES OF ALTERNATIVE ARRANGEMENTS. WITH MINOR CHANGES ELSEWHERE SCEPC CLEARED WP/83 FOR PLENARY. (AN ADVANCE COPY OF THE REVISED WP/83 WAS DISTRIBUTED ON 9 JULY AND IS BEING POUCHED TO EUR/RPM). COMMENT. WE WERE ABLE TO HEAD OFF EFFORT BY AUTIER TO RECAST KEY REFERENCE WP/81 AND PRESERVE IT UNCHANGED BY ACCEPTING HIS VERSION AS AN ADDITIONAL REPORT FOR INFORMATION. WE CONSIDER MODIFICATIONS TO WP/83 IMPROVE PAPER AND FURTHER DEFINE ISSUES ON WHICH PLENARY GUIDANCE IS NEEDED. END COMMENT.

III. WORK PROGRAM FOR 1973/1974 AND 1974/1975 (WP/80, N/184 (REVISED), D/665.

NORWAY (VALEUR) AND NETHERLANDS (HOFMAN) TEAMED UP TO LEAD COMMITTEE TO A CONSENSUS THAT WORK PROGRAM (AC/98-WP/72) WAS

IN PART TOO AMBITIOUS IN SCOPE AND TIMING, NOT POSSIBLE OF ACCOMPLISHMENT. TO RECTIFY THIS, WARTIME PLANNING TASKS OF SENIOR COMMITTEE SHOWN IN PARA 6B AND C WERE REMITTED FIRST TO THE PLANNING BOARDS AND COMMITTEES AND PARA 6 A WAS PICKED UP AS A FOLLOW-ON TASK FOR 1975. US REP (COL RANTZ) DREW ATTENTION TO EXTREMELY RESTRICTIVE LANGUAGE IN PARA 12 WHICH TIES HANDS OF THOSE WHO WISH TO PROCEED WITH CIVIL SUPPORT OF MILITARY STUDIES UNTIL AFTER 1974 PLENARY. LONG DEBATE SURFACED DEEP SEATED RESERVATIONS OF NORWAY, NETHERLANDS, AND UK REPS AGAINST STUDIES AT INTERNATIONAL LEVEL INVOLVING NATIONAL RESOURCES AND LEADING TO FURTHER POSSIBLE RESPONSIBILITIES FOR MILITARY SUPPORT. US REP HAD TO SETTLE FOR EARLIER AGREED TEXT OF DECISION FROM AC/15 DS/88 ON THESE FURTHER STUDIES AND AN ASSURANCE THAT THEY COULD BE UNDERTAKEN BY PLANNING BOARDS AND COMMITTEES WITH THE APPROVAL OF SCEPC IN PERMANENT SESSION RATHER THAN AT PLENARY LEVEL. SUBJECT TO CONSEQUENTIAL AND EDITORIAL CHANGES WP/83 (REVISED) WAS THEN CLEARED FOR CONSIDERATION BY THE PLENARY. IV. ANNUAL REPORT TO THE COUNCIL(D/666) PARAGRAPH BY PARAGRAPH REVIEW OF AC/98-D/666 RESULTED IN MINOR CHANGES, REMOVAL OF MOST BRACKETS AND DECISION TO REVISE AND STRENGTHEN RECOMMENDATIONS IN PARA 35. ILD SUB-PARA (G) WAS MOVED UP TO FOLLOW (D), OLD PARA (E) WAS MADE (F) AND REVISED AS FOLLOWS: "CONSIDER PUTTING THIS REPORT TO MINISTERS EMPHASIZING SECTIONS I AND V OF IT AND SEEKING THEIR ENDORSEMENT OF B,C, D, AND E ABOVE". COMMENT: WE WERE ABLE TO STRENGTHEN PRESENTATION OF PARA 13B ITEM ON PORT OPERATIONS AND EVACUATION BY ADDITION

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OF FOLLOWING AT END OF SECOND SENTENCE: "IN ORDER TO MAKE PORT PLANS MORE CONSISTENT WITH SHIPPING PLANS UNDER THE REVISED BASIC ASSUMPTION", AND TO REMOVE BRACKETS FROM NEXT SENTENCE. WE SUCCESSFULLY EXPLAINED URGENCY OF GETTING A FINAL SCEPC DECISION ON THIS NEW POLICY AND ONLY NETHERLANDS CONTINUED TO SHOW OPPOSITION TO FINAL ACTION. WE WERE ALSO ABLE TO CLEAR PORT DOCUMENT AC/98-D/647 FOR FINAL DISCUSSION AT SCEPC SEPT. MEETING WITH AGREEMENT THAT IT BE FORWARDED TO PLENARY IN OCTOBER. WE WERE LESS SUCCESSFUL IN EFFORT TO HIGHLIGHT CIVIL SUPPORT TO MILITARY ACTIVITIES IN PARA 24 BUT SUCCEEDED IN CHANGING SECOND SENTENCE TO "PRELIMINARY GROUNDWORK HAS BEEN LAID" AND TO ADD FOOTNOTE AND REFERENCE TO AC/98-D/650. WHILE PROGRESS IS BEING MADE IN VARIOUS PLANNING BOARDS AND COMMITTEES, WE FORESEE CONTINUING DIFFICULTIES IN GETTING CIVIL PLANNERS OF EUROPEAN COUNTRIES IN SCEPC TO FOCUS ON THE POSSIBILITIES FOR COST EFFECTIVE CIVIL CONTRIBUTIONS TO MILITARY PREPAREDNESS AND EXPECT A LOT MORE SELLING WILL BE REQUIRED. END COMMENT.

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V. DRAFT AGENDA FOR THE PLENARY SESSION (WP/82 (REVISED)) LAIDLER (UK AND RANTZ (US) PRESSED FOR A SLIGHTLY BROADER AGENDA THAN THAT PREFERRED BY HOFMAN (NETHERLANDS) AND VALEUR (NORWAY). UK WAS ANXIOUS TO PUT SIGNIFICANT REPORTS FORWARD TO PLENARY, AMONG THESE AC/98-D/660 ON SHIPPING PLANS UNDER THE REVISED BASIC ASSUMPTIONS IN ORDER TO GET DECISION ON THE RLE OF THE SHADCOM AND OTHER ORGANIZATIONAL ARRANGEMENTS. THE US SUPPORTED UK UN RETURN FOR THEIR SUPPORT ON REFERRAL OF AC/98-D/647 (PORT OPERATIONS) AND A SUITABLE VEHICLE FOR DEBATE ON THE SUBJECT OF CIVIL SUPPORT TO MILITARY PREPAREDNESS. AFTER HEAVY DEBATE,, AGREEMENT WAS REACHED ON D/647 AND 660 BEING ON THE PLENARY AGENDA AS REPORTS AND D/650 AS A REFERENCE DOCUMENT FOR A BRIEF NEW PAPER WHICH SETS OUT THE MAIN POINTS OF CONTENTION ON CIVIL SUPPORT TO MILITARY PREPAREDNESS. (THE IS WILL PREPARE THE LATER PAPER AND CIRCULATE AN ADVANCE COPY AS SOON AS POSSIBLE). THE AGENDA WAS REARRANGED AS FOLLOWS:

I. REPORT ON CEP ACTIVITIES

II. GENERAL DISCUSSION ON CIVIL EMERGENCY ARRANGEMENTS

III. TRAINING PROGRAM

IV. REPORTS AC/98-D/660

AC/98-D/647

AC/98-D--(CIVIL SUPPORT TO MILITARY)

V. WORK PRIORITIES

VI. ANNUAL REPORT

VII. APPROVAL OF DECISION SHEET

VIII. ANY OTHER BUSINESS

VI. DOCUMENT UNDER SILENCE PROCEDURE (D/656, D/645)

A. AC/98-D/656-SCEPC APPROVED WITHOUT OBJECTION THE APPOINTMENT OF MR. TIDEMAND AS CHAIRMAN DSEB.

B. AC/98-D/645-DID NOT APPROVE THE HANDBOOK ON EMERGENCY MEDICAL

CARE IN A MASS CASUALTY SITUATION. CANADA REQUESTED THAT THE REVIEW PERIOD UNDER THE SILENCE PROCEDURE BE EXTENDED FOR AN ADDITIONAL SIX MONTHS, TO 31 DEC 1973 FOR DEVELOPMENT OF FURTHER COMMENTS. THE CHAIRMAN NOTED THAT THE US HAD ALSO HAD VIEWS THAT CAST SOME DOUBT ON THE VALUE OF THIS PUBLICATION. THE COMMITTEE AGREED TO EXPRESS APPRECIATION TO THE AD HOC GROUP WHO PREPARED THE DOCUMENT, DISBAND THE GROUP, EXTEND THE REVIEW PERIOD TO 31 DEC 73 AND NOTE THE DOCUMENT APPLICATION IS UP TO NATIONS TO USE AS THEY SEE FIT.

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VII. ANY OTHER BUSINESS.

THE SCEPC AGREED TO TAKE UP THE FOLLOWING AT ITS SEPTEMBER MEETING:

1. DECISION SHEETS DS/87, 88, 89
2. WORKING PAPERS FOR THE PLENARY (ONLY IN RELATION TO NOTING FINAL REVISION)
3. AC/98-D/647 PORT OPERATIONS
4. AC/98-D/660 SHIPPING PLANS
5. AC/98-D/661 SEALIFT REQUIREMENTS.

COMMENT: WE CONSIDER THAT PLENARY AGENDA AS FINALIZED PROVIDES FOR A WELL ORGANIZED MEETING WITH SUFFICIENT SUBSTANTIVE ISSUES TO MAKE IT WORTHWHILE. MAIN ITEMS WILL BE CRISIS MANAGEMENT ISSUES AND STATUS AND ROLE OF CONSULTANTS (WP/83); PRIORITIES OF WORK (WP/80); SHIPPING PLANS AND ORGANIZATION (D/660); PORT OPERATIONS AND EVACUATION POLICY (D/647) AND CIVIL SUPPORT TO MILITARY PREPAREDNESS. MISSION APPRECIATES CLEAR AND TIMELY GUIDANCE PROVIDED IN REF B WHICH GREATLY AIDED COL. RANTZ SUBSTITUTING AS US REP FOR MR. POLICASTRO CURRENTLY ON HOME LEAVE. END COMMENT.

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